

## Message Text

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ACTION EUR-03

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 7714

C O N F I D E N T I A L MOSCOW 13122

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FOR GARRISON FROM MATLOCK

E.O. 11652: GDS

TAGS: OGEN

SUBJECT: OFFICIAL INFORMAL

1. UNLESS WE PREPARE WAY FOR KNOOP-GRIMES VISIT WITH SOME  
COMMUNICATION WITH SOVEMBASSY WASHINGTON RE DESIRABILITY  
OF SOLVING PROBLEMS DURING VISIT, WE HAVE IN EFFECT  
ACCEPTED FINAL OPTION ON OUR LIST. THIS OF COURSE IS  
OPTION, AND ONE WHICH WE COULD PROBABLY LIVE WITH, ALBEIT  
WITH SIGNIFICANT OPERATIONAL HANDICAPS. WE WOULD AGREE  
THAT ISSUES ARE RELATIVELY MINOR, BUT ONLY BECAUSE WE HAVE  
MADE SERIES OF SIGNIFICANT CONCESSIONS. WE HAVE BEEN FLEXIBLE  
ON BOUNDARIES, DESPITE FACT WE WERE INITIALLY LED TO  
BELIEVE THAT THEY WOULD BE DIFFERENT FROM WHAT SOVIETS  
ARE NOW OFFERING. IF THERE WAS MISUNDERSTANDING ON THIS  
SCORE, IT WAS RESULT OF LONG SOVIET DELAY IN SUPPLYING  
SITE DIAGRAM, DESPITE NUMBEROUS REQUESTS FROM US. NEVER-  
THELESS, SOVIETS HAVE BEEN TOTALLY UNYIELDING. ON  
GORKOVO, WE ORIGINALLY ASKED FOR SEPARATE RESIDENCE, AND  
TWO APARTMENTS IN OTHER BUILDINGS. AGREEMENT TO ACCEPT  
TWO FLOORS OF BUILDING ON GORKOVO WAS MAJOR CONCESSION  
ON OUR PART, AND WAS MADE ON SOVIET ASSURANCE THAT WE  
COULD PICK ANY TWO WE WISHED AND DESIGN THEIR USE AS WE  
WISHED. (WE DID MUDDY WATERS BY TELLING THEM AT ONE  
POINT THAT WE WANTED 2ND AND 3RD FLOORS, BUT THIS SHOULD  
CAUSE SOVIETS NO REAL DIFFICULTY SINCE THEY ARE OBVIOUSLY  
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NOT IN POSITION TO PLAN THEIR USE OF BUILDING UNTIL THEY

HAVE OUR PLANS FOR OUR PORTION. NO ONE IS LIVING IN THIS  
BUILDING NOW; IT IS EMPTY SHELL.) WE ALSO DROPPED OUR  
INITIAL REQUIREMENT THAT WE REACH AGREEMENT ON RECREATIONAL  
PROPERTY AS PRECONDITION, AND SOVIETS ARE ALREADY BACKSLIDING  
ON SOME OF EARLIER "OFFERS." THEREFORE, THE ONLY REASON  
WE ARE CLOSE TOGETHER IS BECAUSE WE HAVE BEEN FLEXIBLE AND  
REDUCED OR MODIFIED OUR REQUIREMENTS. LINE TO FURTHER  
CONCESSIONS MUST HOWEVER BE DRAWN SOMEWHERE AND INSISTENCE  
MUST BE MADE THAT SOVIETS ADOPT REASONABLE APPROACH AS WELL.  
I BELIEVE IF FULL PICTURE IS PRESENTED TO HIGHER FLOORS  
THERE WOULD BE UNDERSTANDING THAT QUESTION IS NOT AS TRIFLING  
AS BRIEF SUMMARY OF OUR CURRENTLY AGREED FALL-BACKS WOULD  
INDICATE.

2. I HAVE SOME TROUBLE UNDERSTANDING WHY PLACING SOVIETS  
ON NOTICE THAT WE CANNOT INDEFINITELY WAIT FOR THEM TO  
NEGOTIATE RPT NEGOTIATE REMAINING ISSUES WITHOUT INSISTING  
THAT THEY BRING THE STATUS OF THEIR PEOPLE IN N.Y. MORE  
IN LINE WITH THE STATUS OF OURS IN KIEV IS SUCH A BIG DEAL.  
THIS SEEMS TO ME NEITHER DRASTIC ACTION NOR RETALIATORY.  
FACT IS THAT, DESPITE OUR BEST EFFORTS, THEY HAVE GOTTEN  
FAR AHEAD OF US IN N.Y. WE ALLOWED PURCHASE OF PROPERTY  
ON ASSUMPTION THAT THEY WOULD BE REASONABLE IN MEETING OUR  
REQUIREMENTS IN KIEV. WE ALLOWED CUSTODIAL STAFF TO GO TO  
SOVIET BUILDING, AGAIN ON EXPLICIT (IF MEMORY SERVES)  
CONDITION THAT THINGS MOVE ALONG PROMPTLY IN KIEV. (LATER  
CONTRETEMPS OVER LARGE BUILD-UP OF PEOPLE THERE WAS RESULT  
OF SOVIETS FLAGRANTLY VIOLATING GUIDELINES SET DOWN AND  
WAS IN NO SENSE RETALIATORY.)

3. IN SUM, IT SEEMS TO ME THAT WE HAVE EVERY REASON TO  
INSIST THAT THESE REMAINING SMALL ISSUES BE RESOLVED IN  
OUR FAVOR. THEY ARE SO SMALL THAT THEY SHOULD PRESENT NO  
REAL DIFFICULTIES FOR SOVIETS. WE FULLY UNDERSTAND THE  
DESIRE AT HOME TO GET THEM OUT OF THE WAY AS QUICKLY AS  
POSSIBLE, BUT WE ARE CERTAIN THAT WE CANNOT RESOLVE THEM  
WITHOUT A FURTHER PUSH CONNECTING NEW YORK WITH RESOLUTION.  
IF WE DELAY APPROACH TO SOVIET EMBASSY RUGING QUICK  
RESOLUTION, EFFECT LIKELY TO BE SIMPLY PROLONGATION OF  
UNCERTAINTY RATHER THAN PROMPT RESOLUTION WHICH WE ALL  
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DESIRE.

4. WE WOULD SET PRIORITIES AS FOLLOWS:

- (A) FRONT ENTRANCE; (B) FIRST FLOOR GORKY;
- (C) MANEUVERING ROOM FOR TRUCK.  
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